

# MAY 0 1 1998

Refer to Legislative Secretary

The Honorable Antonio R. Unpingco Speaker Mina'Bente Kuåttro na Liheslaturan Guåhan Twenty-Fourth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Hagåtña, Guam 96910

Dear Speaker Unpingco:

Enclosed please find Bill No. 455 (COR), "AN ACT TO ESTABLISH THE UNIFORM INTERSTATE FAMILY SUPPORT ACT", which I have signed into law today as Public Law No. 24-183.

The provisions of this legislation are required to be put into place immediately to maintain conformity with the requirements of the federal grants received by the Department of Law for the operation of the Child Support Enforcement Program.

Very truly yours,

Carl T. C. Gutierrez

I Maga'lahen Guåhan
Governor of Guam

Attachment:

40781

vernor of Guam

copy attached for signed bill original attached for vetoed bill

cc: The Honorable Joanne M. S. Brown

Legislative Secretary

Office of the Speaker
ANTONIO R. UNPINGCO
Date: \_\_\_\_S//\_&
Time. \_\_//-00 for
Rev'c by: \_\_\_\_\_
Print Name: \_\_\_\_\_\_\_\_

2:30pm all!

ACKNOWN TO THE TOTAL OF THE

OFFICE OF THE LEGISLATIVE SEORETARY

## MINA'BENTE KUATTRO NA LIHESLATURAN GUAHAN 1998 (SECOND) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Bill No. 455 (COR), "AN ACT TO REPEAL AND REENACT CHAPTER 35 OF DIVISION 3, PART 1 OF TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE UNIFORM INTERSTATE FAMILY SUPPORT ACT," was on the 25th day of March, 1998, duly and regularly passed. ANTONIO R. UNPINGCO Speaker Attested: JØANNE M.S. BROWN Senator and Legislative Secretary This Act was received by I Maga'lahen Guahan this 2849 day of \_\_\_ 4:20 o'clock P.M. Assistant Staff Officer Governor's Office

APPROVED:

CARL T. C. GUTIERREZ I Maga'lahen Guahan

Date: 5-1-98

Public Law No. 24-183

## TWENTY-FOURTH GUAM LEGISLATURE 1997 (FIRST) Regular Session

Bill No. 455 (COR)

As amended on the Floor.

Introduced by:

Mark Forbes

Committee on Rules, Government

Reform and Federal Affairs

by request of the Governor in accordance with the Organic Act

of Guam.

T. C. Ada

F. B. Aguon, Jr.

A. C. Blaz

J. M.S. Brown

Felix P. Camacho

Francisco P. Camacho

M. C. Charfauros

E. I. Cruz

W. B.S.M. Flores

L. F. Kasperbauer

A. C. Lamorena, V

C. A. Leon Guerrero

L. Leon Guerrero

V. C. Pangelinan

I. C. Salas

A. L.G. Santos

F. E. Santos

A. R. Unpingco

J. Won Pat-Borja

AN ACT TO REPEAL AND REENACT CHAPTER 35 OF DIVISION 3, PART 1 OF TITLE 5 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE UNIFORM INTERSTATE FAMILY SUPPORT ACT.

1	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. Chapter 35 of Division 3, Part 1 of Title 5 of the Guam Code
3	Annotated is hereby repealed and reenacted to read as follows:
4	"CHAPTER 35.
5	UNIFORM INTERSTATE FAMILY SUPPORT ACT.
6	ARTICLE 1.
7	GENERAL PROVISIONS.
8	Section 35101. Definitions. In this Chapter: (a) 'Child'
9	means an individual, whether over or under the age of majority, who is
10	or is alleged to be owed a duty of support by the individual's parent or
11	who is or is alleged to be the beneficiary of a support order directed to
12	the parent.
13	(b) 'Child support order' means a support order for a child
14	including a child who has attained the age of majority under the law of
15	the issuing state.
16	(c) 'Duty of support' means an obligation imposed or
17	imposable by law to provide support for a child, spouse, or former
18	spouse, including an unsatisfied obligation to provide support.
19	(d) 'Home state' means the state in which a child lived with a
20	parent or a person acting as parent for at least six consecutive months
21	immediately preceding the time of filing of a petition or comparable
22	pleading for support and, if a child is less than six months old, the state
23	in which the child lived from hirth with any of them. A period of

temporary absence of any of them is counted as part of the six (6) month

or other period.

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- (e) 'Income' includes earnings or other periodic entitlements to money from any source and any other periodic entitlements to money from any source and any other property subject to withholding for support under the law of the state.
- (f) 'Income withholding order' means an order or other legal process directed to an obligor's employer as defined by Section 34139 of Title 5, Guam Code Annotated, to withhold support from the income of the obligor.
- (g) 'Initiating state' means a state from which a proceeding is forwarded or in which a proceeding is filed for forwarding to a responding state under this Chapter, or a law or procedure substantially similar to this Chapter, the Uniform Reciprocal Enforcement of Support Act or the Revised Uniform Reciprocal Enforcement of Support Act.
- (h) 'Initiating tribunal' means the authorized tribunal in an initiating state.
- (i) 'Issuing state' means the state in which a tribunal issues a support order or renders judgment determining parentage.
- (j) 'Issuing tribunal' means the tribunal that issues a support order or renders a judgment determining parentage.
- (k) 'Law' includes decisional and statutory law, and rules and regulations having the force of law.
  - (l) 'Obligee' means:
  - (1) an individual to whom a duty of support is or is alleged to be owed, or in whose favor a support order has been

issued or a judgment determining parentage has been rendered; 1 a state or political subdivision to which the rights 2 under a duty of support or support order have been assigned, or 3 which has independent claims based on financial assistance 4 5 provided to an individual obligee; or individual seeking a judgment determining 6 (3)7 parentage of the individual's child. 'Obligor' means an individual, or the estate of a decedent: 8 9 who owes or is alleged to owe a duty of support; (1)who is alleged, but has not been adjudicated, to be a 10 parent of a child; or 11 who is liable under a support order. 12 (3)'Register' means to file a support order or judgment 13 determining parentage in the family court of this state. 14 'Registering tribunal' means a tribunal in which a support  $\sqrt{15}$ (o) 16 order is registered. 17 'Responding state' means a state in which a proceeding is (p) filed or to which a proceeding is forwarded for filing from an initiating 18 19 state or territory under this Chapter, or a law or procedure substantially 20 similar to this Chapter, the Uniform Reciprocal Enforcement of Support 21 Act or the Revised Uniform Reciprocal Enforcement of Support Act. 22 'Responding tribunal' means the authorized tribunal in a (q) 23 responding state. 24 'Spousal support order' means a support order for a spouse 25 or former spouse of the obligor.

'State' means a state of the United States, the District of (s)1 Columbia, Puerto Rico, the United States Virgin Islands or any territory 2 or insular possession subject to the jurisdiction of the United States. The 3 term includes: 4 an Indian tribe; and (1)5 a foreign jurisdiction that has enacted a law or (2)6 established procedures for issuance and enforcement of support 7 orders which are substantially similar to the procedures under this 8 Chapter, the Uniform Reciprocal Enforcement of Support Act or 9 the Revised Uniform Reciprocal Enforcement of Support Act. 10 'Support enforcement agency' means a public official or 11 (t) agency authorized to seek: 12 enforcement of support orders or laws relating to the 13 14 duty of support; establishment or modification of child support; 15 (2)determination of parentage; or 16 (3)17 location of obligors or their assets. (4)'Support order' means a judgment, decree or order, whether 18 temporary, final or subject to modification, for the benefit of a child, a 19 spouse or a former spouse, which provides for monetary support, health 20 21 care, arrearages or reimbursement, and may include related costs and 22 fees, interest, income withholding, attorney's fees and other relief. 23 'Tribunal' means a court, administrative agency or quasi- $(\mathbf{v})$ 

judicial entity authorized to establish, enforce, or modify support orders

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or to determine parentage.

The Superior Court of Tribunals of State. Section 3502. 1 Guam, the Judicial Hearings Division of the Superior Court of Guam 2 and the child support enforcement agency are the tribunals of Guam. 3 Section 35103. Remedies Cumulative. Remedies provided 4 by this Chapter are cumulative and do not affect the availability of 5 remedies under other law. 6 7 ARTICLE 2. PART A. 8 EXTENDED PERSONAL JURISDICTION. 9 In Bases for Iurisdiction Over Non-resident. Section 35201. 10 a proceeding to establish, enforce or modify a support order, or to 11 determine parentage, a tribunal of Guam may exercise personal 12 jurisdiction over a non-resident individual or the individual's guardian 13 14 or conservator if: the individual is personally served with summons or ¸15 (1)notice within Guam: 16 the individual submits to the jurisdiction of Guam by 17 consent, by entering a general appearance, or by filing a 18 19 responsive document having the effect of waiving any contest to 20 personal jurisdiction; 21 the individual resided with the child in Guam; (3)22 the individual resided in Guam and provided prenatal (4)23 expenses or support for the child; 24 the child resides in Guam as a result of the acts or (5)

directives of the individual:

the individual engaged in sexual intercourse in Guam 1 (6) and the child may have been conceived by that act of intercourse; 2 the individual asserted parentage in the Office of Vital 3 Statistics maintained in Guam by the Department of Public Health 4 and Social Services: or 5 there is any other basis consistent with the Organic Act 6 of Guam and the Constitution of the United States for the exercise 7 of personal jurisdiction. 8 Procedure When Exercising Jurisdiction Over 9 Section 35202. Non-resident. A tribunal of Guam exercising personal jurisdiction 10 over a non-resident under §35201 may apply §35316 of this Chapter, 11 'Special Rules of Evidence and Procedure,' to receive evidence from another 12 state, and §35318, 'Assistance With Discovery to Obtain Discovery,' through 13 a tribunal of another state. In all other respects, Articles 3 through 7 of 14 this Chapter shall not apply and the tribunal shall apply the procedural 15 and substantive law of Guam, including the rules on choice of law other 16 17 than those established by this Chapter. PART B. 18 19 PROCEEDINGS INVOLVING TWO OR MORE STATES. 20 Initiating and Responding Tribunal of State. Section 35203. 21 Under this Chapter, a tribunal of Guam may serve as an initiating 22 tribunal to forward proceedings to another state and as a responding 23 tribunal for proceedings initiated in another state.

Simultaneous Proceedings in Another State.

A tribunal of Guam may exercise jurisdiction to establish a

24

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Section 35204.

(a)

1	support order if the petition or comparable pleading is filed in Guam
2	after a pleading is filed in another state only if:
3	(1) the petition or comparable pleading in Guam is filed
4	before the expiration of the time allowed in the other state for
5	filing a responsive pleading challenging the exercise of jurisdiction
6	by the other state;
7	(2) the contesting party timely challenges the exercise of
8	jurisdiction in the other state; and
9	(3) if relevant, Guam is the home state of the child.
10	(b) A tribunal of Guam may not exercise jurisdiction to establish
11	a support order if the petition or comparable pleading is filed in another
12	state if:
13	(1) the petition or comparable pleading in the other state is
14	filed before the expiration of the time allowed in Guam for filing a
,15	responsive pleading challenging the exercise of jurisdiction by
16	Guam;
17	(2) the contesting party timely challenges the exercise of
18	jurisdiction in Guam; and
19	(3) if relevant, the other state is the home state of the child.
20	Section 35205. Continuing, Exclusive Jurisdiction. (a) A
21	tribunal of Guam issuing an order consistent with the law of Guam has
22	continuing, exclusive jurisdiction over a child support order:
23	(1) as long as Guam remains the residence of the obligor,
24	the individual obligee, or the child for whose benefit the support
25	order is issued; or

(2) until all of the parties who are individuals have filed written consents with the tribunal of Guam for a tribunal of another state to modify the order and assume continuing, exclusive jurisdiction.

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- (b) A tribunal of Guam issuing a child support order consistent with the law of Guam may not exercise its continuing jurisdiction to modify the order if the order has been modified by a tribunal of another state pursuant to this Chapter or a law substantially similar to this Chapter.
- (c) If a child support order of Guam is modified by a tribunal of another state pursuant to this Chapter, or a law substantially similar to this Chapter, a tribunal of Guam loses its continuing, exclusive jurisdiction with regard to prospective enforcement of the order issued in Guam, and may only:
  - (1) enforce the order that was modified as to amounts accruing before the modification;
    - (2) enforce non-modifiable aspects of that order; and
  - (3) provide other appropriate relief for violations of that order which occurred before the effective date of the modification.
- (d) A tribunal of Guam shall recognize the continuing, exclusive jurisdiction of a tribunal of another state which has issued a child support order pursuant to this Chapter or a law substantially similar to this Chapter.
- (e) A temporary support order issued ex parte or pending resolution of a jurisdictional conflict does not create continuing,

exclusive jurisdiction in the issuing tribunal.

(f) A tribunal of Guam issuing a support order consistent with the law of Guam has continuing, exclusive jurisdiction over a spousal support order throughout the existence of the support obligation. A tribunal of Guam may not modify a spousal support order issued by a tribunal of another state having continuing, exclusive jurisdiction over that order under the law of the state.

Section 35206. Enforcement and Modification of Support Order by Tribunal Having Continuing Jurisdiction. (a) A tribunal of Guam may serve as an initiating tribunal to request a tribunal of another state to enforce or modify a support order issued in that state.

- (b) A tribunal of Guam that has continuing, exclusive jurisdiction over a support order may act as a responding tribunal to enforce or modify the order. If a party subject to the continuing, exclusive jurisdiction of the tribunal no longer resides in the issuing state, in subsequent proceedings the tribunal may apply §35316 of this Chapter, 'Special Rules of Evidence and Procedure,' to receive evidence from another state and §35318 of this Chapter, 'Assistance With Discovery,' to obtain discovery through a tribunal of another state.
- (c) A tribunal of Guam which lacks continuing, exclusive jurisdiction over a spousal support order may not serve as a responding tribunal to modify a spousal support order of another state.

#### PART C.

#### RECONCILIATION OF MULTIPLE ORDERS.

Section 35207. Recognition of Controlling Child Support

Orders. (a) If a proceeding is brought under this Chapter and only one (1) tribunal has issued a child support order, the order of that tribunal controls and must be so recognized.

- (b) If a proceeding is brought under this Chapter, and two (2) or more child support orders have been issued by tribunals of Guam or another state with regard to the same obligor and child, a tribunal of Guam shall apply the following rules in determining which order to recognize for purposes of continuing, exclusive jurisdiction:
  - (1) If only one (1) of the tribunals would have continuing, exclusive jurisdiction under this Chapter, the order of that tribunal controls and must be so recognized.
  - (2) If more than one (1) of the tribunals would have continuing, exclusive jurisdiction under this Chapter, an order issued by a tribunal in the current home state of the child controls and must be so recognized, but if an order has not been issued in the current home state of the child, the order most recently issued controls and must be so recognized.
  - (3) If none of the tribunals would have continuing, exclusive jurisdiction under this Chapter, the tribunal of Guam having jurisdiction over the parties shall issue a child support order, which controls and must be so recognized.
- (c) If two (2) or more child support orders have been issued for the same obligor and child and if the obligor or the individual obligee resides in Guam, a party may request a tribunal of Guam to determine which order controls and must be so recognized under Subsection (b) of

this §35207. The request must be accompanied by a certified copy of every support order in effect. The requesting party shall give notice of the request to each party whose rights may be affected by the determination.

- (d) The tribunal that issued the controlling order under Subsections (a), (b) or (c) of this §35207 is the tribunal that has continuing, exclusive interest jurisdiction under §35205 of this Chapter.
- (e) A tribunal of his State which determines by order the identity of the controlling order under Subsections (b)(1) or (b)(2) of this §35207, or which issues a new controlling order under Subsection (b)(3) of this §35207, shall state in that order the basis upon which the tribunal made its determination.
- (f) Within thirty (30) days after issuance of an order determining the identity of the controlling order, the party obtaining the order shall file a certified copy of it with each tribunal that issued or registered an earlier order of child support. A party who obtains the order and fails to file a certified copy is subject to appropriate sanctions by a tribunal in which the issue of failure to file arises. The failure to file does not affect the validity or enforceability of the controlling order.

Section 35208. Multiple Child Support Orders for Two or More Obligees. In responding to multiple registrations or petitions for enforcement of two (2) or more child support orders in effect at the same time with regard to the same obligor and different individual obligees, at least one (1) of which was issued by a tribunal of another state, a tribunal of Guam shall enforce those orders in the same

manner as if the multiple orders had been issued by a tribunal of Guam.

Section 35209. Credit for Payments. Amounts collected and credited for a particular period pursuant to a support order issued by a tribunal of another state must be credited against the amounts accruing or accrued for the same period under a support order issued by the tribunal of Guam.

#### ARTICLE 3.

#### CIVIL PROVISIONS OF GENERAL APPLICATION.

Section 35301. Proceedings Under this Chapter.

- (a) Except as otherwise provided in this Chapter, this Article applies to all proceedings under this Chapter.
  - (b) This Chapter provides for the following proceedings:
  - (1) establishment of an order for spousal support or child support pursuant to Article 4 of this Chapter;
  - (2) enforcement of a support order and income withholding order of another state without registration pursuant to Article 5 of this Chapter;
  - (3) registration of an order for spousal support or child support of another state for enforcement pursuant to Article 6 of this Chapter;
  - (4) modification of an order for child support or spousal support issued by a tribunal of Guam pursuant to Part B of Article 2 of this Chapter;
  - (5) registration of an order for child support of another state for modification pursuant to Article 6 of this Chapter;

1	(6) determination of parentage pursuant to Article 7 of this
2	Chapter; and
3	(7) assertion of jurisdiction over non-residents pursuant to
4	Part B of Article 2, of this Chapter.
5	(c) An individual petitioner or a support enforcement agency
6	may commence a proceeding authorized under this Chapter by filing a
7	petition in an initiating tribunal for forwarding to responding tribunal,
8	or by filing a petition or a comparable pleading directly in a tribunal of
9	another state which has or can obtain personal jurisdiction over the
10	respondent.
11	Section 35302. Action by Minor Parent. A minor parent, or
12	a guardian or other legal representative of a minor parent, may maintain
13	a proceeding on behalf of, or for the benefit of, the minor's child.
14	Section 35303. Application of Law of State. Except as otherwise
15	provided by this Chapter, a responding tribunal of Guam:
16	(1) shall apply the procedural and substantive law,
17	including the rules on choice of law, generally applicable to similar
18	proceedings originating in Guam and may exercise all powers and
19	provide all remedies available in those proceedings; and
20	(2) shall determine the duty of support and the amount
21	payable in accordance with the law and support guidelines of the
22	State.
23	Section 35304. Duties of Initiating Tribunal. Upon the
24	filing of a petition authorized by this Chapter, an initiating tribunal of
25	Guam shall forward three (3) copies of the petition and its

## accompanying documents:

- (1) to the responding tribunal or appropriate support enforcement agency in the responding state; or
- (2) if the identity of the responding tribunal is unknown, to the state information agency of the responding state with a request that they be forwarded to the appropriate tribunal and that receipt be acknowledged.
- (b) If a responding state has not enacted this Chapter or a law or procedure substantially similar to this Chapter, a tribunal of Guam may issue a certificate or other document and make findings required by the law of the responding state. If the responding state is a foreign jurisdiction, the tribunal may specify the amount of support sought and provide other documents necessary to satisfy the requirements of the responding state.

## Section 35305. Duties and Powers of Responding Tribunal.

- (a) When a responding tribunal of Guam receives a petition or comparable pleading from an initiating tribunal or directly pursuant to Subsection (c) of §35301, 'Proceedings Under this Chapter,' it shall cause the petition or pleading to be filed and notify the petitioner where and when it was filed.
- (b) A responding tribunal of Guam, to the extent otherwise authorized by law, may do one (1) or more of the following:
  - (1) issue or enforce a support order, modify a child support order or render a judgment to determine parentage;
    - (2) order an obligor to comply with a child support order,

1	specifying the amount and the manner of compliance;
2	(3) order income withholding;
3	(4) determine the amount of any arrearages and specify a
4	method of payment;
5	(5) enforce orders by civil or criminal contempt, or both;
6	(6) set aside property for satisfaction of the support order;
7	(7) place liens and order execution on the obligor's
8	property;
9	(8) order an obligor to keep the tribunal informed of the
10	obligor's current residential address, telephone number, employer,
11	address of employment and telephone number at the place of
12	employment;
13	(9) issue a bench warrant for an obligor who has failed
14	after proper notice to appear at a hearing ordered by the tribunal,
<sub>3</sub> 15	and enter the bench warrant in any local and state computer
16	systems for criminal warrants;
17	(10) order the obligor to seek appropriate employment by
18	specified methods;
19	(11) award reasonable attorney's fees and other fees and
20	costs; and
21	(12) grant any other available remedy.
22	(c) A responding tribunal of Guam shall include in a support
23	order issued under this Chapter, or in the documents accompanying the
24	order, the calculations on which the child support order is based.
25	(d) A responding tribunal of Guam may not condition the

payment of a support order issued under this Chapter upon compliance by a party with provisions for visitation.

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(e) If a responding tribunal of Guam issues an order under this Chapter, the tribunal shall send a copy of the order to the petitioner and the respondent and to the initiating tribunal, if any.

Section 35306. Inappropriate Tribunal. If a petition or comparable pleading is received by an inappropriate tribunal in Guam, that tribunal shall forward the pleading and accompanying documents to an appropriate tribunal in Guam or another state and notify the petitioner where and when the pleading was sent.

## Section 35307. Duties of Support Enforcement Agency.

- (a) The child support enforcement agency of Guam, upon request, shall provide services to a petitioner in a proceeding under this Chapter.
- (b) A support enforcement agency that is providing services to the petitioner as appropriate shall:
  - (1) take all steps necessary to enable an appropriate tribunal in Guam or another state to obtain jurisdiction over the respondent and to process all registration requests received from an individual who has applied for child support enforcement agency services or support enforcement agencies in other jurisdictions;
  - (2) request an appropriate tribunal to set a date, time and place for a hearing;

(3) make a reasonable effort to obtain all relevant information, including information as to income and property of the parties;

- (4) within two (2) days, exclusive of Saturdays, Sundays and legal holidays, after receipt of a written notice from an initiating, responding or registering tribunal, send a copy of the notice to the petitioner;
- (5) within two (2) days, exclusive of Saturdays, Sundays and legal holidays, after receipt of a written communication from the respondent of the respondent's attorney, send a copy of the communication to the petitioner; and
- (6) notify the petitioner if jurisdiction over the respondent cannot be obtained.
- (c) This Chapter does not create nor negate a relationship of attorney and client or other fiduciary relationship between a support enforcement agency, or the attorney for the agency and the individual being assisted by the agency.

Section 35308. Duty of Attorney General. If the Attorney General determines that the support enforcement agency is neglecting or refusing to provide services to an individual, the Attorney General may order the agency to perform its duties under this Chapter or may provide those services directly to the individual.

**Section 35309. Private Counsel**. An individual may employ private counsel to represent the individual in proceedings authorized by this Chapter.

Section 35310. Duties of Child Support Enforcement Agency as State Information Agency. (a) The child support enforcement agency is the state information agency under this Chapter.

(b) The state information agency shall:

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- (1) compile and maintain a current list, including addresses, of the tribunals in Guam which have jurisdiction under this Chapter and any support enforcement agencies in Guam and transmit a copy to the state information agency of every other state;
- (2) maintain a register of tribunals and support enforcement agencies received from other states;
- (3) forward to the appropriate tribunal in the place in Guam in which the individual obligee or the obligor resides, or in which the obligor's property is believed to be located, all documents concerning a proceeding under this Chapter received from an initiating tribunal, an individual or the state information agency of the initiating state; and
- (4) obtain information concerning the location of the obligor and the obligor's property within Guam not exempt from execution, by such means as postal verification and Federal or state locator services, examination of telephone directories, requests for the obligor's address from employers, and examination of governmental records, including, to the extent not prohibited by other law, those relating to real property, vital

statistics, law enforcement, taxation, motor vehicles, driver's licenses and social security.

## Section 35311. Pleadings and Accompanying Documents.

- (a) A petitioner seeking to establish or modify a support order or to determine parentage in a proceeding under this Chapter must verify the petition. Unless otherwise ordered under §35312 of this Chapter, 'Nondisclosure of Information in Exceptional Circumstances,' the petition or accompanying documents must provide, so far as is known the name, residential address and social security numbers of the obligor and the obligee, and the name, sex, residential address, social security number and date of birth of each child for whom support is sought. The petition must be accompanied by a certified copy of any support order in effect. The petition may include any other information that may assist in locating or identifying the respondent.
- (b) The petition must specify the relief sought. The petition and accompanying documents must conform substantially with the requirements imposed by the forms mandated by Federal law for use in cases filed by a support enforcement agency.

Section 35312. Nondisclosure of Information in Exceptional Circumstances. Upon a finding, which may be made *ex parte*, that the health, safety or liberty of a party or child would be unreasonably put at risk by the disclosure of identifying information, or if an existing order so provides, a tribunal shall order that the address of the child or party or other identifying information not be disclosed in a pleading or other document filed in a proceeding under this Chapter.

Section 35313. Costs and Fees. (a) The petitioner may not be required to pay a filing fee or other costs.

- (b) If an obligee prevails, a responding tribunal may assess against an obligor filing fees, reasonable attorney's fees, other costs and necessary travel and other reasonable expenses incurred by the obligee and the obligee's witnesses. The tribunal may not assess fees, costs or expenses against the obligee or the support enforcement agency of either the initiating or the responding state, except as provided by other law. Attorney's fees may be taxed as costs, and may be ordered paid directly to the attorney, who may enforce the order in the attorney's own name. Payment of support owed to the obligee has priority over fees, costs and expenses.
- (c) The tribunal shall order the payment of costs and reasonable attorney's fees if it determines that a hearing was requested primarily for delay. In a proceeding under Article 6 of this Chapter, 'Enforcement and Modification of Support Order After Registration,' a hearing is presumed to have been requested primarily for delay if a registered support order is confirmed or enforced without change.

## Section 35314. Limited Immunity of Petitioner.

(a) Participation by a petitioner in a proceeding before a responding tribunal, whether in person, by private attorney or through services provided by the support enforcement agency, does not confer personal jurisdiction over the petitioner in another proceeding.

(b) A petitioner is not amenable to service of civil process while physically present in Guam to participate in a proceeding under this Chapter.

(c) The immunity granted by this Section does not extend to civil litigation based on acts unrelated to a proceeding under this Chapter committed by a party while present in Guam to participate in the proceeding.

Section 35315. Nonparentage as Defense. A party whose parentage of a child has been previously determined by, or pursuant to, law may not plead nonparentage as a defense to a proceeding under this Chapter.

## Section 35316. Special Rules of Evidence and Procedure.

- (a) The physical presence of the petitioner in a responding tribunal of Guam is not required for the establishment, enforcement or modification of a support order, or the rendition of a judgment determining parentage.
- (b) A verified petition, an affidavit, a document substantially complying with Federally mandated forms and a document incorporated by reference in any of them, not excluded under the hearsay rule if given in person, is admissible in evidence if given under oath by a party of witness residing in another state.
- (c) A copy of the record of child support payments certified as a true copy of the original by the custodian of the records may be forwarded to a responding tribunal. The copy is evidence of facts asserted in it, and it admissible to show whether payments were made.

(d) Copies of bills for testing for parentage, and for prenatal and postnatal health care of the mother and child, furnished to the adverse party at least ten (10) days before trial, are admissible in evidence to prove the amount of the charges billed and that the charges were reasonable, necessary and customary.

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- (e) Documentary evidence transmitted from another state to a tribunal of Guam by telephone, telecopier or other means that do not provide an original writing may not be excluded from evidence on an objection based on the means of transmission.
- (f) In a proceeding under this Chapter, a tribunal of Guam may permit a party or witness residing in another state to be deposed or to testify by telephone, audiovisual means or other electronic means at a designated tribunal or other location in that state. A tribunal of Guam shall cooperate with tribunals of other states in designating an appropriate location for the deposition or testimony.
- (g) If a party called to testify at a civil hearing refuses to answer on the ground that the testimony may be self-incriminating, the trier of fact may draw an adverse inference from the refusal.
- (h) A privilege against disclosure of communications between spouses does not apply in a proceeding under this Chapter.
- (i) The defense of immunity based on the relationship of husband and wife, or parent and child, does not apply in a proceeding under this Chapter.

Section 35317. Communications Between Tribunals. A tribunal of Guam may communicate with a tribunal of another state in

writing, or by telephone or other means, to obtain information concerning the laws of that state, the legal effect of a judgment, decree or order of that state, the legal effect of a judgment, decree or order of the tribunal, and the status of a proceeding in the other state. A tribunal of Guam may furnish similar information by similar means to a tribunal of another state.

Section 35318. Assistance with Discovery. A tribunal of

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Section 35318. Assistance with Discovery. A tribunal of Guam may:

- (1) request a tribunal of another state to assist in obtaining discovery; and
- (2) upon request, compel a person over whom it has jurisdiction to respond to a discovery order issued by a tribunal of another state.

Section 35319. Receipt and Disbursement of Payments. A support enforcement agency or tribunal of Guam shall disburse promptly any amounts received pursuant to a support order, as directed by the order. The agency or tribunal shall furnish to a requested party or tribunal of another state a certified statement by the custodian of the record of the amounts and dates of all payments received.

#### ARTICLE 4.

#### ESTABLISHMENT OF SUPPORT ORDER.

**Section 35401. Petition to Establish Support Order.** (a) If a support order entitled to recognition under this Chapter has not been issued, a responding tribunal of Guam may issue a support order if:

(1) the individual seeking the order resides in another state; or

1	(2) the support enforcement agency seeking the order is
2	located in another state.
3	(b) The tribunal may issue a temporary child support order if:
4	(1) the respondent has signed a verified statement
5	acknowledging parentage;
6	(2) the respondent has been determined by or pursuant to
7	law to be the parent; or
8	(3) there is other clear and convincing evidence that the
9	respondent is the child's parent.
10	(c) Upon finding, after notice and opportunity to be heard, that
11	an obligor owes a duty of support, the tribunal shall issue a support
12	order directed to the obligor, and may issue other orders pursuant to
13	§35305 of this Chapter, 'Duties and Powers of Responding Tribunal.'
14	ARTICLE 5.
15	ENFORCEMENT OF ORDER OF ANOTHER STATE WITHOUT
16	REGISTRATION.
17	Section 35501. Employer's Receipt of Income Withholding
18	Order of Another State. An income withholding order issued in
19	another state may be sent to the person or entity defined as the obligor's
20	employer under §34132 of Title 5, Guam Code Annotated, without first
21	filing a petition or comparable pleading or registering the order with a
22	tribunal of Guam.
23	Section 35502. Employer's Compliance with Income
24	Withholding Order of Another State. (a) Upon receipt of an

income withholding order, the obligor's employer shall immediately provide a copy of the order to the obligor.

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- (b) The employer shall treat an income withholding order issued in another state which appears regular on its face as if it had been issued by a tribunal of Guam.
- (c) Except as otherwise provided in Subsection (d) of this Section and §35503 of this Chapter, the employer shall withhold and distribute the funds as directed in the withholding order by complying with the terms of the order which specify:
  - (1) the duration and the amount of periodic payments of current child support, stated as a sum certain;
  - (2) the person or agency designated to receive payments and the address to which the payments are to be forwarded;
  - (3) medical support, whether in the form of periodic cash payment, stated as a sum certain, or ordering the obligor to provide health insurance coverage for the child under a policy available through the obligor's employment;
  - (4) the amount of periodic payments of fees and costs for a support enforcement agency, the issuing tribunal, and the obligee's attorney, stated as sums certain; and
  - (5) the amount of periodic payments of arrearages and interest on arrearages, stated as sums certain.
- (d) An employer shall comply with the law of the state of the obligor's principal place of employment for withholding from income with respect to:

(1) the employer's fee for processing an income withholding order;

<sub>\_15</sub>

- (2) the maximum amount permitted to be withheld from the obligor's income; and
- (3) the times within which the employer must implement the withholding order and forward the child support payment.

Section 35503. Compliance with Multiple Income Withholding Orders. If an obligor's employer receives multiple income withholding orders with respect to the earnings of the same obligor, the employer satisfies the terms of the multiple orders if the employer complies with the law of the state of the obligor's principal place of employment to establish the priorities for withholding and allocating income withheld for multiple child support obligees.

Section 35504. Immunity from Civil Liability. An employer who complies with an income withholding order issued in another sate in accordance with this Article is not subject to civil liability to an individual or agency with regard to the employer's withholding of child support from the obligor's income as to that income withholding order.

Section 35505. Penalties for Noncompliance. An employer who willfully fails to comply with an income withholding order issued by another state and received for enforcement is subject to the same penalties that may be imposed for noncompliance with an order issued by a tribunal of this state.

Section 35506. Contest by Obligor. (a) An obligor may contest the validity or enforcement of an income withholding order

1	issued in another state and received directly by an employer in Guam in
2	the same manner as if the order had been issued by a tribunal of Guam.
3	Section 35604 of this Chapter, 'Choice of Law,' applies to the contest.
4	(b) The obligor shall give notice of the contest to:
5	(1) a support enforcement agency providing services to
6	the obligee;
7	(2) each employer that has directly received an income
8	withholding order; and
9	(3) the person or agency designated to received payments
10	in the income withholding order; or if no person or agency is
11	designated, the obligee.
12	Section 35507. Administrative Enforcement of Orders.
13	(a) A party seeking to enforce a support order or an income
14	withholding order, or both, issued by a tribunal of another state may
<u>.</u> 15	send the documents required for registering the order to a support
16	enforcement agency of Guam.

(b) Upon receipt of the documents, the support enforcement agency, without initially seeking to register the order, shall consider and, if appropriate, use any administrative procedure authorized by the law of Guam to enforce a support order or an income withholding order, or both. If the obligor does not contest administrative enforcement, the order need not be registered. If the obligor contests the validity or administrative enforcement of the order, the support enforcement agency shall register the order pursuant to this Chapter.

ARTICLE 6.

1	ENFORCEMENT AND MODIFICATION OF SUPPORT
2	ORDER AFTER REGISTRATION.
3	PART A.
4	REGISTRATION AND ENFORCEMENT OF SUPPORT ORDER.
5	Section 35601. Registering of Order for Enforcement. A
6	support order or an income withholding order issued by a tribunal of
7	another state may be registered in Guam for enforcement.
8	Section 35602. Procedure to Register Order for Enforcement.
9	(a) A support order or income withholding order of another
10	state may be registered in Guam by sending the following documents
11	and information to the registering tribunal:
12	(1) a letter of transmittal to the registering tribunal
13	requesting registration and enforcement;
14	(2) two (2) copies, including one (1) certified copy, of all
15	orders to be registered, including any modification of an order;
16	(3) a sworn statement by the party seeking registration, or
17	a certified statement by the custodian of the records, showing the
18	amount of any arrearage;
19	(4) the name of the obligor and, if known:
20	(a) the obligor's address and social security number;
21	(b) the name and address of the obligor's employer
22	and any other source of income of the obligor; and
23	(c) a description and the location of property of the
24	obligor in Guam not exempt from execution; and

(5) the name and address of the obligee and, if applicable, the agency or person to whom support payments are to be remitted.

- (b) On receipt of a request for registration, the registering tribunal shall cause the order to be filed as a foreign judgment, together with one (1) copy of the documents and information, regardless of their form.
- (c) A petition or comparable pleading seeking a remedy that must be affirmatively sought under other law of Guam may be filed at the same time as the request for registering or later. The pleading must specify the grounds for the remedy sought.

#### Section 35603. Effect of Registration for Enforcement.

- (a) A support order or income withholding order issued in another state is registered when the order is filed in a tribunal of Guam.
- (b) A registered order issued in another state is enforceable in the same manner and is subject to the same procedures as an order issued by a tribunal of Guam.
- (c) Except as otherwise provided in this Article, a tribunal of Guam shall recognize and enforce, but may not modify a registered order if the issuing tribunal had jurisdiction.

Section 35604. Choice of Law. (a) The law of the issuing state governs the nature, extent, amount and duration of current payments, and other obligations of support and the payment of arrearages under the order.

In a proceeding for arrearages, the statute of limitation under (b) 1 the or of the issuing state, whichever is longer, applies. 2 PART B. 3 CONTEST OF VALIDITY OF ENFORCEMENT. 4 Notice of Registration of Order. (a) 5 When a Section 35605. support order or income withholding order issued in another state is 6 7 registered, the registering tribunal shall notify the non-registering party. The notice must be accompanied by a copy of the registered order and 8 9 the documents and relevant information accompanying the order. 10 (b) The notice must inform the non-registering party: that a registered order is enforceable as of the date of 11 registration in the same manner as an order issued by a tribunal of 12 13 Guam: 14 (2)that a hearing to contest the validity or enforcement of ,15 the registered order must be requested within twenty (20) days 16 after receipt of the notice; 17 that failure to contest the validity or enforcement of the 18 registered order in a timely manner will result in confirmation of 19 the order and enforcement of the order and the alleged arrearages, 20 and precludes further contest of that order with respect to any 21 matter that could have been asserted; and 22 of the amount of any alleged arrearages. 23 Upon registration of an income withholding order for 24 enforcement, the registering tribunal shall notify the obligor's employer 25 pursuant to §§34132 and 34138 of Title 5, Guam Code Annotated.

Section 35606. Procedure to Contest Validity or Enforcement of Registered Order. (a) A non-registering party seeking to contest the validity or enforcement of a registered order in Guam shall request a hearing within twenty (20) days after receipt of the notice of the registration. The non-registering party may seek to vacate the registration, to assert any defense to an allegation of non-compliance with the registered order or to contest the remedies being sought or the amount of any alleged arrearages pursuant to §35607 of this Chapter, 'Contest of Registration of Enforcement.'

- (b) If the non-registering party fails to contest the validity or enforcement of the registered order in a timely manner, the order is confirmed by operation of law.
- (c) If a non-registering party requests a hearing to contest the validity or enforcement of the registered order, the registering tribunal shall schedule the matter for hearing and give notice to the parties of the date, time and place of the hearing.

# Section 35607. Contest of Registration or Enforcement.

- (a) A party contesting the validity or enforcement of a registered order or seeking to vacate the registering has the burden of proving one (1) or more of the following defenses:
  - (1) the issuing tribunal lacked personal jurisdiction over the contesting party;
    - (2) the order was obtained by fraud;
  - (3) the order has been vacated, suspended or modified by a later order;

1	(4) the issuing tribunal has stayed the order pending
2	appeal;
3	(5) there is a defense under the law of Guam to the
4	remedy sought;
5	(6) full or partial payment has been made; or
6	(7) the statute of limitation under §35604 of this Chapter,
7	'Choice of Law,' precludes enforcement of some or all of the
8	arrearages.
9	(b) If a party presents evidence establishing a full or partial
10	defense under Subsection (a) of this §35607, a tribunal may stay
11	enforcement of the registered order, continue the proceeding to permit
12	production of additional relevant evidence and issue other appropriate
13	orders. An uncontested portion of the registered order may be enforced
14	by all remedies available under the law of Guam.
¸15	(c) If the contesting party does not establish a defense under
16	Subsection (a) of this §35607 to the validity or enforcement of the order,
17	a tribunal of Guam shall issue an order confirming the order.
18	Section 35608. Confirmed Order. Confirmation of a
19	registered order, whether by operation of law or after notice and
20	hearing, precludes further contest of the order with respect to any
21	matter that could have been asserted at the time of registration.
22	PART C.
23	REGISTRATION AND MODIFICATION OF CHILD SUPPORT ORDER.
24	Section 35609. Procedure to Register Child Support Order of
25	Another State for Modification. A party or support enforcement

agency seeking to modify, or to modify and enforce, a child support order issued in another state shall register that order in Guam in the same manner provided in Part A of this Chapter if the order has not been registered. A petition for modification may be filed at the same time as a request for registration, or later. The pleading must specify the grounds for modification.

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Section 35610. Effect of Registration for Modification. A tribunal of Guam may enforce a child support order of another state registered for purposes of modification in the same manner as if the order had been issued by a tribunal of Guam, but the registered order may be modified only if the requirements of §35611 of this Chapter, 'Modifications of Child Support Order of Another State,' have been met.

Section 35611. Modification of Child Support Order of Another State. (a) After a child support order issued in another state has been registered in Guam, the responding tribunal of Guam may modify that order only if §35613 of this Chapter does not apply, and after notice and hearing it finds that:

- (1) the following requirements are met:
- (A) the child, the individual obligee and the obligor do not reside in the issuing state;
- (B) a petitioner who is a non-resident of Guam seeks modification; and
- (C) the respondent is subject to the personal jurisdiction of the tribunal of Guam; or

(2) the child, or a party who is an individual, is subject to the personal jurisdiction of the tribunal of Guam and all of the parties who are individuals have filed written consents in the issuing tribunal for a tribunal of Guam to modify the support order and assume continuing, exclusive jurisdiction over the order. However, if the issuing state is a foreign jurisdiction that has not enacted a law or established procedures substantially similar to the procedures under this Chapter, the consent otherwise required of an individual residing in Guam is not required for the tribunal to assume jurisdiction to modify the child support order.

- (b) Modifications of a registered child support order is subject to the same requirements, procedures and defenses that apply to the modification of an order issued by a tribunal of Guam and the order may be enforced and satisfied in the same manner.
- (c) A tribunal of Guam may not modify any aspect of a child support order that may not be modified under the law of the issuing state. If two (2) or more tribunals have issued child support orders for the same obligor and child, the order that controls and must be so recognized under §35207 establishes the aspects of the support order which are non-modifiable.
- (d) On issuance of an order modifying a child support order issued in another state, a tribunal of Guam becomes the tribunal having continuing, exclusive jurisdiction.

Section 35612. Recognition of Order Modified in Another State. A tribunal of Guam shall recognize a modification of its earlier child support order by a tribunal of another state which assumed

jurisdiction pursuant to this Chapter, or a law substantially similar to this Chapter and, upon request, except as otherwise provided in this Chapter shall:

- (1) enforce the order that was modified only as to amounts accruing before the modification;
  - (2) enforce only non-modifiable aspects of that order;
- (3) provide other appropriate relief only for violations of that order which occurred before the effective date of the modification; and
- (4) recognize the modifying order of the other state, upon registration, for the purpose of enforcement.

Section 35613. Jurisdiction to Modify Child Support of Another State When Individual Parties Reside in Guam. (a) If all of the parties who are individuals reside in Guam and the child does not reside in the issuing state, a tribunal of Guam has jurisdiction to enforce and to modify the issuing state's child support order in a proceeding to register that order.

(b) A tribunal of Guam exercising jurisdiction under this §35613 shall apply the provisions of Articles 1 and 2 of this Chapter, this Article 6, and the procedural and substantive law of Guam to the proceeding for enforcement or modification. Articles 3, 4, 5, 7 and 8 of this Chapter shall not apply.

Section 35614. Notice to Issuing Tribunal of Modification. Within thirty (30) days after issuance of a modified child support order, the party obtaining the modification shall file a certified copy of the order with the issuing tribunal that had continuing, exclusive

jurisdiction over the earlier order, and in each tribunal in which the party knows the earlier order has been registered. A party who obtains the order and fails to file a certified copy is subject to appropriate sanctions by a tribunal in which the issue of failure to file arises. The failure does not affect the validity or enforceability of the modified order of the new tribunal having continuing, exclusive jurisdiction.

#### ARTICLE 7.

#### DETERMINING PARENTAGE.

Section 35701. Proceeding to Determine Parentage. (a) A tribunal of Guam may serve as an initiating or responding tribunal in a proceeding brought under this Chapter or a law or procedure substantially similar to this Chapter, the Uniform Reciprocal Enforcement of Support Act or the Revised Uniform Reciprocal Enforcement of Support Act to determine that the petitioner is a parent of a particular child or to determine that a respondent is a parent of that child.

(b) In a proceeding to determine parentage, a responding tribunal of Guam shall apply the procedural and substantial law of Guam and the rules of Guam on choice of law.

#### ARTICLE 8.

#### INTERSTATE RENDITION.

Section 35801 Grounds for Rendition. (a) For purposes of this Article, 'governor' includes an individual performing the functions of the governor or the executive authority of a state covered by this Chapter.

(b) The Governor of Guam may:

<sub>3</sub>15

- (1) demand that the governor of another state surrender an individual found in the other state who is charged criminally in Guam with having failed to provide for the support of an obligee; or
- (2) on the demand by the governor of another state, surrender an individual found in Guam who is charged criminally in the other state with having failed to provide for the support of an obligee.
- (c) a provision for extradition of individuals not inconsistent with this Chapter applies to the demand even if the individuals whose surrender is demanded was not in the demanding state when the crime was allegedly committed and has not fled therefrom.

Section 35802. Conditions of Rendition. (a) Before making a demand that the governor of another state surrender an individual charged criminally in Guam with having failed to provide for the support of an obligee, the Governor of Guam may require a prosecutor of Guam to demonstrate that at least sixty (60) days previously the obligee had initiated proceedings for support pursuant to this Chapter, or that the proceeding would be of no avail.

(b) If, under this Chapter or a law substantially similar to this Chapter, the Uniform Reciprocal Enforcement of Support Act or the Revised Uniform Reciprocal Enforcement of Support Act, the governor of another state makes a demand that the Governor of Guam surrender an individual charged criminally in that state with having failed to

provide for the support of a child or other individual to whom a duty of support is owed, the Governor may require a prosecutor to investigate the demand and report whether a proceeding for support has been initiated or would be effective. If it appears that a proceeding would be effective, but has not been initiated, the Governor may delay honoring the demand for a reasonable time to permit the initiation of a proceeding.

(c) If a proceeding for support has been initiated and the individual whose rendition is demanded prevails, the Governor may decline to honor the demand. If the petitioner prevails and the individual whose rendition is demanded is subject to a support order, the Governor may decline to honor the demand if the individual is complying with the support order.

#### ARTICLE 9.

#### MISCELLANEOUS PROVISIONS.

Section 35901. Uniformity of Application and Construction.

This Chapter shall be applied and construed to effectuate its general purpose to make uniform the law with respect to the subject of this Chapter among states enacting it.

**Section 35902. Short Title.** This Chapter may be cited as the 'Uniform Interstate Family Support Act.'

Section 35903. Severability Clause. If any provision of this Chapter or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or application of this

- 1 Chapter which can be given effect without the invalid provision of
- 2 application, and to this end the provisions of this Chapter are severable."

# TWEINTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session 2/20

11	3/25/98
Date:	9/23/10

### **VOTING SHEET**

Bill No. 455	
Resolution No	
Question:	

<u>NAME</u>	YEAS	NAYS	<u>NOT</u> <u>VOTING/</u> <u>ABSTAINED</u>	ABSENT/ OUT DURING ROLL CALL
ADA, Thomas C. /				
AGUON, Frank B., Jr.				
BARRETT-ANDERSON, Elizabeth				
BLAZ, Anthony C.	1			
BROWN, Joanne M. S.				
CAMACHO, Felix P.				
CAMACHO, Francisco P. /				
CHARFAUROS, Mark C.	i			
CRUZ, Edwardo J.	V			
FLORES, William B.S.M.				
FORBES, Mark	<u></u>			
KASPERBAUER, Lawrence F.				
LAMORENA, Alberto C., V	~			·
LEON GUERRERO, Carlotta A.	U			
LEON GUERRERO, Lou				
PANGELINAN, Vicente C.	1/			
SALAS, John C.				
SANTOS, Angel L.G.				
SANTOS, Francis E.				
UNPINGCO, Antonio R.	1			
WON PAT-BORJA, Judith	V			

TOTAL	20	 /
OFFICIED TOUE AND OOFFICE		

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature



Senator Elizabeth Barrett-Anderson Chairperson

Senator John C. Salas Vice-Chairman

Senator Anthony C. Blaz Member

Senator Joanne M.S. Brown Member

Senator Mark Forbes Member

Senator Edwardo J. Cruz, M.D. Member

Senator Vicente C. Pangelinan Member

Senator Frank Blas Aguon, Jr. Member

# Committee on Judiciary, Public Safety and Consumer Protection

Twenty-Fourth Guam Legislature

February 19, 1998

SPEAKER ANTONIO R. UNPINGCO Twenty-Fourth Guam Legislature 155 Hesler St. Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Judiciary, Public Safety and Consumer Protection, to which was referred BILL NO. 455, wishes to report back to the Legislature with its recommendation TO DO PASS BILL NO. 455.

The voting record is as follows:

TO PASS

O NOT TO PASS

O ABSTAIN

TO PLACE IN INACTIVE FILE

Copies of the Committee Report and other pertinent documents are attached.

Your attention to this matter is greatly appreciated.

Sincerely,

ELIZABETH BARRETT-ANDERSON

Chairperson

Enclosures

# COMMITTEE ON JUDICIARY, PUBLIC SAFETY AND CONSUMER PROTECTION

TWENTY-FOURTH

GUAM

LEGISLATURE

173 ASPINALL AVENUE, ADA PLAZA CENTER SUITE 108A, AGANA, GUAM 96910

SENATOR ELIZABETH BARRETT-ANDERSON Chairperson

SENATOR JOHN C. SALAS Vice-Chairperson

SPEAKER ANTONIO R. UNPINGCO Ex-Officio Member

#### **VOTING SHEET**

Bill No. 455 - An act to repeal and reenact Chapter 35 of Title 5, Guam Guam Code Annotated, relative to the establishment of the Uniform Interstate Family Support Act.

COMMITTEE MEMBERS	INITIALS	TO DO PASS	NOT TO PASS	<u>ABSTAIN</u>
Sen. Elizabeth Barrett-Ande     Chairperson	rson_ <i>EPO</i>			
2). Sen. John C. Salas Vice-Chairperson	1/3_			
3). Sen. Frank B. Aguon, Jr. Member				
4). Sen. Anthony C. Blaz Member				
5). Sen. Joanne M.S. Brown Member				
6). Sen. Edwardo J. Cruz M.D. Member	His Contraction of the Contracti	<u>v</u>		
7). Sen. Mark Forbes Member				
8). Sen. Vicente C. Pangelinan Member	-J			
9). Speaker Antonio Unpingco Ex-Officio Member	4	√ 	10 19	at ont only

# COMMITTEE ON JUDICIARY, PUBLIC SAFETY AND COMSUMER PROTECTION

### ELIZABETH BARRETT-ANDERSON CHAIRPERSON

## **Twenty-Fourth Guam Legislature**

#### REPORT

on

Bill No. 455 - An act to repeal and reenact Chapter 35 of Title 5, Guam Code Annotated, relative to the establishment of the Uniform Interstate Family Support Act..

#### I. <u>SUMMARY</u>

The Committee on Judiciary, Public Safety and Consumer Protection held a public hearing on Bill No. 455 at the Committee Publicic Hearing Room at 9:00 AM, Thursday, January 15, 1998. Public Notice was published in the January 10 and January 15, 1997 editions of the Pacific Daily News.

#### Committee Members Present:

Senator Elizabeth Barrett-Anderson, Chairperson Senator John C. Salas, Vice Chairperson Senator Edwardo J. Cruz Senator Vicente C. Pangelinan Senator Frank B. Aguon, Jr.

#### Providing Public Testimony on the Bill:

Margaret Bean, oral/written

#### II. <u>Purpose:</u>

The purpose of this bill is to repeal and reenact the current law bringing Guam into compliance with the Federal requirements of the Uniform Interstate Family Support Act (UIFSA). The UIFSA laws allow the custodial parent to pursue a non-custodial parent in another state or territory.

Bill No. 455 was developed by the Attorney General's Office following Federal guidelines. Failing to pass new legislation in conformance with the Federal guidelines may result in loss of Federal Funding. The deadline for the passage of legislation was December 31, 1997; however, Federal funding would not be jeopardized if Bill No. 455 is enacted into law.

#### II. Summary of Testimony

MS. MARGARET BEAN
DEPUTY ATTORNEY GENERAL
FAMILY DIVISION

Ms. Bean testified that the Attorney General's Office supported Bill No. 455. Ms. Bean stated that in the past multiple orders may exist for any given case. Ms. Bean stated that Bill No. 455 would provide for only one court order to exist at any given time. Ms. Bean testified that under UIFSA the first order obtained will follow the parties and will only be modified under stringent conditions. Ms. Bean stated that modifications to the court order may be made only in the issuing state or territory unless the parties agree that the order be modified in a new state or

no party has any ties with the issuing state in which case the court order would be modified in the non-custodial parent state. Ms. Bean testified that another feature of UIFSA is that it allows wage assignment orders to be served directly on an employer in another state or territory. On the other hand the Bill provides the non-custodial parent access to the court to challenge a wage holding order, if he or she believes it incorrect. Finally, Ms. Bean stated that the UIFSA requires legislative enactment by December 31, 1997.

#### III. FINDINGS and RECOMMENDATIONS

The Committee on Judiciary, Public Safety and Consumer Protection finds support for the passage of Bill No. 455, Senator Barrett-Anderson and the Committee presents this report to the Twenty-Fourth Guam Legislature with its recommendation **TO DO PASS**.

CAPL T.C. GUTIERREZ

Maga/labi/Governor

Tinente Gubetnadora

Lieutenant Governor

MADELEINE Z. BORDALLO

UFISINAN HINIRAT ABUGAO Guahan

GUS F. DIAZ Hinirat Abugao, Akto/Attorney General, Acting

RECEIVED

24th Guam Legislature Committee on Judiciary, Public

Safety and Consumer Protection

Date: //

OFFICE OF THE ATTORNEY GENERAL Agana, Guam

Dibision Familia Family Division MARGARET E. BEAN Sigundo Hinirat Abugao Deputy Attorney General

January 13, 1998

The Honorable Elizabeth Barrett-Anderson Chairperson Committee on Judiciary, Criminal Justice and Environmental Affairs Twenty-Fourth Guam Legislature

Re: TESTIMONY ON BILL 455

Dear Ms. Chairperson:

Hafa Adai!

This testimony is presented in support of Bill 455, which is intended to repeal our existing URESA laws and reenact in its place, the Uniform Interstate Family Support Act, which I will refer to as "UIFSA".

Our current URESA law was enacted in 1954. URESA was intended to give nonresident custodial parents access to another state's courts in a uniform and expeditious manner. Over the past 40 years, problems have arisen in connection with URESA laws. The main problem is that for any given case, there may be multiple orders existing at one time.

Under UIFSA, theoretically, only one order will exist for a "family" unit at one time.

The first order obtained will follow the parties around and will only be able to be modified under stringent conditions. An order must be modified in the issuing state unless the

Testimony on Bill 455 Page 2

parties agree it be modified in a new state, or no party has any ties with the issuing state.

Another good feature of the UIFSA law is that it allows a custodial parent with a

valid wage assignment order to serve that wage assignment order directly on an employer

in another state, without having to go through countless paperwork to register that order

in another state. Similarly, an out of Guam custodial parent may do the same with an

employer on Guam. There are provisions in the act that give the obligor access to the court

to challenge the wage withholding order, if he/she believes it's incorrect.

The law also eases the taking of evidence for use in other jurisdictions. It allows

telephone conference calls and the use of facsimile evidence. It is now less likely that the

petitioners presence will be required in the other state, making the obtaining of child

support easier.

The law has been enacted in most of the States. It is mandated that all States and

Territories enact this law by December 31, 1997. We are already dealing daily with UIFSA

States, and enacting this law would make our cases more uniform and easier, and will bring

us into compliance with Federal Law.

Thank you for the opportunity to comment on this Bill. I urge it's immediate

passage.

Dangkolo' na Agradesimiento - Thank you very much!

MARGARET E. BEAN

#### **GOVERNMENT OF GUAM**



#### DEPARTMENT OF PUBLIC HEALTH & SOCIAL SERVICES (DIPATTAMENTON SALUT PUPBLEKO YAN SETBISION SUSIAT)

Post Office Box 2816 Agana, Guam 96932 123 Chalan Kareta, Route 10

Mangilao, Guam 96923

Testimony On

JAN 15 1998

Dennis G. Rodriguez DIRECTOR

Marilyn D.A. Manihusan DEPUTY DIRECTOR

GOVERNOR Madeleine Z, Bordallo

LIEUTENANT GOVERNOR

24th Guam Legislature Committee on Judiciary, Public

Safety and Consumer Protection Date:

Bill 455:

AN ACT TO ESTABLISH THE UNIFORM INTERSTATE FAMILY

SUPPORT ACT

Bill 460:

RELATIVE TO THE PERSONAL RESPONSIBILITY AND SELF

SUFFICIENCY ACT OF 1997 AND RELATIVE TO FAMILY SUPPORT AND THE INCLUSION OF SOCIAL SECURITY DOCUMENTS AND ON DEATH NUMBER ON VARIOUS

CERTIFICATES

Bill 461:

AN ACT TO CREATE THE UNIFORM FRAUDULENT TRANSFERS ACT TO MAKE GUAM'S LAWS COMPLY WITH THE PERSONAL

RESPONSIBILITY AND WORK OPPORTUNITY ACT OF 1996

Presented by Dennis G. Rodriguez Director Department of Public Health & Social Services

Good morning Mr. Chairman and members of the Committee on Judiciary, Public Safety and Consumer Protection. My name is Dennis G. Rodriguez, Director of the Department of Public Health & Social Services. I am here to testify in support of the of Bills 455, 460 and 461 regarding requirements for local laws that enable Guam to comply with the welfare reform law, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA).



In general, all three bills will meet the requirements for child support enforcement and establishment of paternity outlined in PRWORA. In detail, these bills will allow the Family Division of the Department of Law greater ability to collect information, network and track the establishment and enforcement of support orders both locally and abroad. Successfully applied, these can only serve to benefit needy families who receive cash, food and medical assistance under welfare programs of the Department of Public Health & Social Services. For the record, I will state my support and provide comments relative to the specific bills:

#### **Bill 455**

I support the general context of Bill 455. I would like to recommend however that a defined time element be provided in place of the word "promptly" as used (on line 13 page 21) in §35319 of Article 3 Receipt and Disbursement of Payment. Timely disbursement of support payments to either the government or to recipients will augment the general intent of this particular bill.

#### **Bill 460**

With a few comments for your consideration, I support the passage of Bill 460. First, I suggest amending the Legislative Intent stated in Section 1 to conform with the full context of the bill. Specifically, Section 1 should exclude marriage and birth certificates as documents that mandate the use of social security numbers since provisions for such are not specified.

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Also, the proposed section to add a new subsection (I) to Chapter 3, Article 2, §3216

of Title 10, GCA, stating that the death certificate of a person shall contain the social

security number of the deceased, will only make formal through legal authority, the

Department's long-time practice.

The certificates used by the Department follow those recommended by the National

Center for Health Statistics of the Department of Health & Human Services. Since at

least the 1969 revision, there has been a designated box for a social security number

on the death certificate. There will be a space provided on the next revision as well,

which is due to be in use by 1999. There are no plans for the Department of Public

Health Social Services to either remove or stop the practice of including social security

numbers of the deceased on these certificates. A sample of the form used for them is

available and will be attached with my written testimony.

**Bill 461** 

I support the passage of this bill without further comment.

Thank you for the opportunity to statem my support and express my thoughts on these

bills.

DENNIS G. RODRIGUEZ

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### TWENTY-FOURTH GUAM LEGISLATURE

#### **PUBLIC HEARING**

# SENATOR ELIZABETH BARRETT-ANDERSON Chairperson, Committee on Judiciary, Public Safety and Consumer Protection WITNESS SIGN-IN SHEET

Committee Hearing Room, 173 Aspinall Ave., Ada Plaza Center, Suite 108A, Agana, Guam 96910

### Thursday, January 15, 1998 Public Hearing on Bill No. 455

	NAME(Please print)	ORGANIZATION	My Testimony:	I am For	I am Against
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#### Comments on Bill 455 (COR)

Per information from the Department of Law's Family Division, this legislation is required in order to comply with Federal regulations and avert losing Federal funds. There will be some costs to prepare and revise forms, however such costs are expected to be absorbed by the department's operational budget. The Family Division of the Department of Law is currently projected to receive approximately \$1.8 million in Federal matching funds for fiscal year 1998.

The General Fund revenues available for appropriation, as adopted in Public Law 24-59, is \$353,292,790 (includes \$7,600,000 Autonomous Agency Fund, \$7,000,000 Use Tax and \$36,000,000 in Section 30 funds). The appropriations for FY1998 in P.L. 24-59 is \$346,128,092 plus continuing appropriations for debt service of \$2,504,141 for total appropriation against of \$348,632,234. Pursuant to P.L. 24-59, surplus FY1998 revenues available for appropriations is \$4.6M.

However, it should be noted that Section 30 revenues are expected to be reduced by \$1,047,129 and the expected combined collection from both the Autonomous Agency Fund and the Use Tax is only \$3.0M, a reduction of \$11.6M (\$14.6 - 3.0=\$11.6). Thus, it is anticipated that the FY1998 revenues will be reduced by \$12.6M to a level of \$340.692,790. As such, \$340,692,790 in revenues less \$348,632,234 in appropriations leaves and expected shortfall of (\$7,939,444) as of P.L. 24-59.